




# MAIN RESULTS OF THE INTEGRATED REGULATORY REVIEW SERVICE (IRRS) to SPAIN

by  
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# A World First



IAEA's First Full Scope IRRS Mission  
including  
Nuclear Security

# Mission Team

## Team of twenty three experts

- Eighteen international experts from 15 different member states
- Two observers
- Three experts from the IAEA
- And an IAEA administrative assistant

# Purpose

**Share experiences and learn from each other** for regulatory improvements by both reviewees and reviewers through evaluation of the effectiveness of the nuclear and radiation regulatory authority

**Consejo de Seguridad Nuclear**  
and

to help further **improve effectiveness and efficiency of CSN** through the application of IAEA safety standards and lessons learned from **Conferences and Review Meetings among Senior Regulators**

# Areas Covered

- 1. Legislative and Governmental Responsibilities**
- 2. Authority, Responsibilities and Functions of the Regulatory Body**
- 3. Organization of the Regulatory Body**
- 4. Activity of the Regulatory Body**
  - 4.1 Authorization Process**
  - 4.2 Review and Assessment**
  - 4.3 Inspection and Enforcement**
  - 4.4 Development of Regulations and Guides**
- 5. Safety and Security of Radioactive Sources**
- 6. Emergency Preparedness**
- 7. Transport of Radioactive Material**
- 8. Infrastructure for Radwaste, Decommissioning and Remediation and Environmental Surveillance**
- 9. Management System**
- 10. Nuclear Security (separate report)**

# Inspections, Discussions, Observations

## Inspections at

- Nuclear Power Plants
- Research Centre (Ciemat)
- Fuel Cycle Facility
- Medical and Industrial Practices
- Waste Facilities

## Discussions with

- Ministry of Industry, Tourism and Commerce
- Ministry of Interior
- ENRESA
- NPPs - Plant and Corporate Manager
- Research Centre (Ciemat)

## Observed

- Emergency drill

# The Team Found

- **16 Good Practices**
- **26 Suggestions**
- **5 Recommendations**
- **+ Nuclear Security**

# Common Themes





# Strengths (1)

Identified in several review areas

- A comprehensive legal infrastructure that includes all the relevant international conventions being in force;
- By law CSN is the **sole competent authority in nuclear safety and radiological protection in Spain**
- **CNS is fully independent** with regard to safety in making regulatory decisions;
- A suite of supporting regulations, including binding regulations made by CSN.

# Strengths (2)

Identified in several review areas

- Highly **capable professional staff** whose competence is well respected by licence holders;
- A strong supporting infrastructure, including a very effective internal regulatory **information and documentation system**;
- Detailed working processes and procedures.

# **Strengths (3)**

## **Identified in several review areas**

- **The ongoing modernization of CSN's nuclear regulatory approaches**
  - **The use of probabilistic risk assessment to its licensing**
  - **The newly established reactor oversight approach (SISC) similar to the one used by the US-NRC.**
- **A well trained emergency preparedness organization being in place together with very modern and well equipped emergency center (SALEM).**
- **The commitment to and actions taken in recent times towards achieving effective transparency and communication with the public and Parliament.**

# Strengths (4)

## Identified in several review areas

- The effective collaboration between CSN and ENRESA in **Radioactive Waste Management** strategy and programs and the effective oversight and completion of decommissioning projects.
- Progress with implementation of the Code of Conduct on the **Safety and Security of Radioactive Sources**.
- The collaboration between CSN and MIR in **physical protection** related activities and the use of regulatory and licensing activities to enhance physical security at nuclear facilities.



# High Priority Issues for Improvement

# Issues for Improvement (1)

- Need for careful judgements of priorities for meeting the ongoing improvements in CSN's current activities; new activities; and the implementation of the new law for being transparent.
- Nothing should diminish the **first priority** of CSN to oversight the **safety** of the nuclear and radioactive installations.

# Issues for Improvement (2)

- Building of a **greater flexibility** and broader coverage into the **recruitment** of above base-level staff and non technical professionals to CSN
- Establish a **technical advisory committee** of experienced experts in the nuclear and radioprotection field.
  - Advise the technical directors on important issues
  - Give a second opinion for the decision makers.
  - Improve the public credibility of CSN.

# Issues for Improvement (3)

- **Strengthening** the oversight on **Human and Organizational Factors** in all areas to improve a good safety culture of the licensee's organisation.
- Continue focus on ongoing efforts to **strengthen CSN's activities in physical protection** through collaboration with relevant governmental bodies on a forthcoming Royal Decree and related instructions and internal procedures.



# Issues for Improvement (4)

## Identified from the security team

- Increased CSN participation in national radioactive waste management planning and encouragement of the development of **planning** and communication of plans for **final disposal of spent fuel and HLW**

# The Mission and Report

- **Helps to strengthen CSN**
- **Is objective, evidence and fact based**
- **Based on IAEA requirements**

**We all take away  
Information and Ideas**

**Through This Mission  
Spain & IAEA Member States  
Have Helped  
To Improve Regulation and  
Nuclear & Radiation Safety Worldwide**

# THANKS TO SPAIN, ESPECIALLY TO CSN

- For its openness
- For the well prepared self-assessment, including evaluation of strengths and proposed actions to improve
- For the extensive preparation at all CSN staff level
- For the full cooperation in technical regulatory and policy discussions
- For the outstanding administrative and logistical support throughout the mission

*Thank you for your attention*

